

**House Study Bill 566 - Introduced**

HOUSE FILE \_\_\_\_\_  
BY (PROPOSED COMMITTEE  
ON COMMERCE BILL BY  
CHAIRPERSON COWNIE)

**A BILL FOR**

1 An Act relating to vapor products and alternative nicotine  
2 products, providing penalties, and including effective date  
3 provisions.  
4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. Section 453A.1, subsection 21, Code 2014, is  
2 amended to read as follows:

3 21. "Retailer" shall mean and include every person in  
4 this state who shall sell, distribute, or offer for sale for  
5 consumption or possess for the purpose of sale for consumption,  
6 cigarettes, alternative nicotine products, or vapor products  
7 irrespective of quantity or amount or the number of sales.

8 Sec. 2. Section 453A.1, Code 2014, is amended by adding the  
9 following new subsections:

10 NEW SUBSECTION. 01. "Alternative nicotine product" means  
11 a product, not consisting of or containing tobacco, that  
12 provides for the ingestion into the body of nicotine, whether  
13 by chewing, absorbing, dissolving, inhaling, snorting, or  
14 sniffing, or by any other means. "Alternative nicotine product"  
15 does not include cigarettes, tobacco products, or vapor  
16 products, or a product that is regulated as a drug or device by  
17 the United States food and drug administration under chapter V  
18 of the federal Food, Drug, and Cosmetic Act.

19 NEW SUBSECTION. 26A. "Vapor product" means a noncombustible  
20 product containing nicotine that employs a mechanical heating  
21 element, battery, or circuit, regardless of shape or size, that  
22 can be used to heat a nicotine solution, and includes but is  
23 not limited to a cartridge or other container of such nicotine  
24 solution, an electronic cigarette, an electronic cigar, an  
25 electronic cigarillo, or an electronic pipe. "Vapor product"  
26 does not include a product regulated as a drug or device by the  
27 United States food and drug administration under chapter V of  
28 the federal Food, Drug, and Cosmetic Act.

29 Sec. 3. Section 453A.2, subsections 1, 2, 3, and 8, Code  
30 2014, are amended to read as follows:

31 1. A person shall not sell, give, or otherwise supply any  
32 tobacco, tobacco products, alternative nicotine products, vapor  
33 products, or cigarettes to any person under eighteen years of  
34 age.

35 2. A person under eighteen years of age shall not smoke,

1 use, possess, purchase, or attempt to purchase any tobacco,  
2 tobacco products, alternative nicotine products, vapor  
3 products, or cigarettes.

4 3. Possession of ~~cigarettes or tobacco~~, tobacco products,  
5 alternative nicotine products, vapor products, or cigarettes by  
6 an individual under eighteen years of age does not constitute a  
7 violation under this section if the individual under eighteen  
8 years of age possesses the ~~cigarettes or tobacco~~, tobacco  
9 products, alternative nicotine products, vapor products, or  
10 cigarettes as part of the individual's employment and the  
11 individual is employed by a person who holds a valid permit  
12 under this chapter or who lawfully offers for sale or sells  
13 cigarettes or tobacco products.

14 8. a. A person shall not be guilty of a violation of  
15 this section if conduct that would otherwise constitute a  
16 violation is performed to assess compliance with ~~cigarette and~~  
17 tobacco, tobacco products, alternative nicotine products, vapor  
18 products, or cigarette laws if any of the following applies:

19 (1) The compliance effort is conducted by or under the  
20 supervision of law enforcement officers.

21 (2) The compliance effort is conducted with the advance  
22 knowledge of law enforcement officers and reasonable measures  
23 are adopted by those conducting the effort to ensure that  
24 use of ~~cigarettes or tobacco~~, tobacco products, alternative  
25 nicotine products, vapor products, or cigarettes by individuals  
26 under eighteen years of age does not result from participation  
27 by any individual under eighteen years of age in the compliance  
28 effort.

29 b. For the purposes of this subsection, "law enforcement  
30 officer" means a peace officer as defined in section 801.4 and  
31 includes persons designated under subsection 4 to enforce this  
32 section.

33 Sec. 4. Section 453A.4, subsection 1, Code 2014, is amended  
34 to read as follows:

35 1. If a person holding a permit under this chapter or an

1 employee of such a permittee has a reasonable belief based on  
2 factual evidence that a driver's license as defined in section  
3 321.1, subsection 20A, or nonoperator's identification card  
4 issued pursuant to section 321.190 offered by a person who  
5 wishes to purchase ~~cigarettes or tobacco~~, tobacco products,  
6 alternative nicotine products, vapor products, or cigarettes  
7 is altered or falsified or belongs to another person, the  
8 permittee or employee may retain the driver's license or  
9 nonoperator's identification card. Within twenty-four hours,  
10 the card shall be delivered to the appropriate city or county  
11 law enforcement agency of the jurisdiction in which the  
12 permittee's premises are located, and the permittee shall file  
13 a written report of the circumstances under which the card was  
14 retained. The local law enforcement agency may investigate  
15 whether a violation of section 321.216, 321.216A, or 321.216C  
16 has occurred. If an investigation is not initiated or probable  
17 cause is not established by the local law enforcement agency,  
18 the driver's license or nonoperator's identification card shall  
19 be delivered to the person to whom it was issued. The local law  
20 enforcement agency may forward the card with the report to the  
21 state department of transportation for investigation, in which  
22 case, the state department of transportation may investigate  
23 whether a violation of section 321.216, 321.216A, or 321.216C  
24 has occurred. The state department of transportation shall  
25 return the card to the person to whom it was issued if an  
26 investigation is not initiated or probable cause is not  
27 established.

28 Sec. 5. Section 453A.5, subsection 1, Code 2014, is amended  
29 to read as follows:

30 1. The alcoholic beverages division of the department of  
31 commerce shall develop a tobacco compliance employee training  
32 program not to exceed two hours in length for employees and  
33 prospective employees of retailers, as defined in sections  
34 453A.1 and 453A.42, to inform the employees about state and  
35 federal laws and regulations regarding the sale of ~~cigarettes~~

1 ~~and tobacco,~~ tobacco products, alternative nicotine products,  
2 vapor products, and cigarettes to persons under eighteen  
3 years of age and compliance with and the importance of laws  
4 regarding the sale of ~~cigarettes and tobacco,~~ tobacco products,  
5 alternative nicotine products, vapor products, and cigarettes  
6 to persons under eighteen years of age.

7 Sec. 6. Section 453A.36, subsection 7, Code 2014, is amended  
8 to read as follows:

9 7. a. It shall be unlawful for a person other than a holder  
10 ~~of a~~ retailer as defined in section 453A.1 or 453A.42 who holds  
11 a valid retail permit, as applicable, to sell tobacco, tobacco  
12 products, alternative nicotine products, vapor products, or  
13 cigarettes at retail.

14 b. ~~No~~ A state permit holder shall not sell or distribute  
15 cigarettes at wholesale to any person in the state of Iowa  
16 who does not hold a permit authorizing the retail sale  
17 of cigarettes or who does not hold a state permit as a  
18 manufacturer, distributing agent, wholesaler, or distributor.

19 Sec. 7. Section 453A.36A, subsection 1, Code 2014, is  
20 amended to read as follows:

21 1. ~~Beginning January 1, 1999, except~~ Except as provided in  
22 section 453A.36, subsection 6, a retailer shall not sell or  
23 offer for sale ~~cigarettes or tobacco,~~ tobacco products, in a  
24 ~~quantity of less than a carton,~~ alternative nicotine products,  
25 vapor products, or cigarettes through the use of a self-service  
26 display.

27 Sec. 8. Section 453A.39, Code 2014, is amended to read as  
28 follows:

29 **453A.39 Tobacco ~~product,~~ tobacco products, alternative**  
30 **nicotine products, vapor products, and cigarette samples —**  
31 **restrictions — administration.**

32 1. A manufacturer, distributor, wholesaler, retailer, or  
33 distributing agent, or agent thereof, shall not give away  
34 cigarettes or tobacco products at any time in connection with  
35 the manufacturer's, distributor's, wholesaler's, retailer's, or

1 distributing agent's business or for promotion of the business  
2 or product, except as provided in subsection 2.

3 2. a. All cigarette samples shall be shipped only to a  
4 distributor that has a permit to stamp cigarettes or little  
5 cigars with Iowa tax. All cigarette samples must have a  
6 cigarette stamp. The manufacturer shipping samples under this  
7 section shall send an affidavit to the director stating the  
8 shipment information, including the date shipped, quantity, and  
9 to whom the samples were shipped. The distributor receiving  
10 the shipment shall send an affidavit to the director stating  
11 the shipment information, including the date shipped, quantity,  
12 and from whom the samples were shipped. These affidavits shall  
13 be duly notarized and submitted to the director at the time of  
14 shipment and receipt of the samples. The distributor shall  
15 pay the tax on samples by separate remittance along with the  
16 affidavit.

17 b. A manufacturer, distributor, wholesaler, retailer, or  
18 distributing agent or agent thereof shall not give away any  
19 ~~cigarettes or tobacco~~, tobacco products, alternative nicotine  
20 products, vapor products, or cigarettes to any person under  
21 eighteen years of age, or within five hundred feet of any  
22 playground, school, high school, or other facility when such  
23 facility is being used primarily by persons under age eighteen  
24 for recreational, educational, or other purposes.

25 c. Proof of age shall be required if a reasonable person  
26 could conclude on the basis of outward appearance that a  
27 prospective recipient of a sample may be under eighteen years  
28 of age.

29 Sec. 9. Section 453A.42, subsection 10, Code 2014, is  
30 amended to read as follows:

31 10. "Retailer" means any person engaged in the business  
32 of selling tobacco, tobacco products, alternative nicotine  
33 products, or vapor products to ultimate consumers.

34 Sec. 10. Section 805.8C, subsection 3, Code 2014, is amended  
35 to read as follows:

1     3. ~~Smoking violations~~ Violations related to smoking, tobacco,  
2 tobacco products, alternative nicotine products, vapor products,  
3 and cigarettes.

4     a. For violations described in section 142D.9, subsection 1,  
5 the scheduled fine is fifty dollars, and is a civil penalty,  
6 and the criminal penalty surcharge under section 911.1 shall  
7 not be added to the penalty, and the court costs pursuant  
8 to section 805.9, subsection 6, shall not be imposed. If  
9 the civil penalty assessed for a violation described in  
10 section 142D.9, subsection 1, is not paid in a timely manner,  
11 a citation shall be issued for the violation in the manner  
12 provided in section 804.1. However, a person under age  
13 eighteen shall not be detained in a secure facility for failure  
14 to pay the civil penalty. The complainant shall not be charged  
15 a filing fee.

16     b. For violations of section 453A.2, subsection 1, by an  
17 employee of a retailer, the scheduled fine is as follows:

18       (1) If the violation is a first offense, the scheduled fine  
19 is one hundred dollars.

20       (2) If the violation is a second offense, the scheduled fine  
21 is two hundred fifty dollars.

22       (3) If the violation is a third or subsequent offense, the  
23 scheduled fine is five hundred dollars.

24     c. For violations of section 453A.2, subsection 2, the  
25 scheduled fine is as follows and is a civil penalty, and the  
26 criminal penalty surcharge under section 911.1 shall not be  
27 added to the penalty, and the court costs pursuant to section  
28 805.9, subsection 6, shall not be imposed:

29       (1) If the violation is a first offense, the scheduled fine  
30 is fifty dollars.

31       (2) If the violation is a second offense, the scheduled fine  
32 is one hundred dollars.

33       (3) If the violation is a third or subsequent offense, the  
34 scheduled fine is two hundred fifty dollars.

35     Sec. 11. EFFECTIVE UPON ENACTMENT. This Act, being deemed

1 of immediate importance, takes effect upon enactment.

2 Sec. 12. CODE EDITOR DIRECTIVE. The Code editor shall  
3 modify the title of chapter 453A to read "Cigarette and Tobacco  
4 Taxes and Regulation of Alternative Nicotine Products and Vapor  
5 Products".

6 EXPLANATION

7 The inclusion of this explanation does not constitute agreement with  
8 the explanation's substance by the members of the general assembly.

9 This bill relates to the regulation of alternative nicotine  
10 products and vapor products. The bill defines "alternative  
11 nicotine products" and "vapor products" separately from  
12 cigarettes and tobacco products under Code chapter 453A  
13 (cigarette and tobacco taxes).

14 The bill includes alternative nicotine products and  
15 vapor products under the prohibitions relating to persons  
16 under legal age. Under the bill, a person shall not sell,  
17 give, or otherwise supply any tobacco, tobacco products,  
18 alternative nicotine products, vapor products, or cigarettes  
19 to any person under 18 years of age; and a person under 18  
20 years of age is prohibited from smoking, using, possessing,  
21 purchasing, or attempting to purchase any tobacco, tobacco  
22 products, alternative nicotine products, vapor products,  
23 or cigarettes. However, possession of tobacco, tobacco  
24 products, alternative nicotine products, vapor products, or  
25 cigarettes by an individual under 18 years of age does not  
26 constitute a violation if the individual under 18 possesses  
27 the tobacco, tobacco products, alternative nicotine products,  
28 vapor products, or cigarettes as part of the individual's  
29 employment and the individual is employed by a person who  
30 holds a valid permit or who lawfully offers for sale or sells  
31 cigarettes or tobacco products. Additionally, a person is  
32 not guilty of a violation if conduct that would otherwise  
33 constitute a violation is performed to assess compliance with  
34 tobacco, tobacco products, alternative nicotine products, vapor  
35 products, or cigarette laws under specified conditions.

1 The bill amends provisions relating to the suspected use of  
2 a falsified driver's license or nonoperator's identification  
3 card to purchase cigarettes and tobacco products, to also apply  
4 to the purchase of tobacco, alternative nicotine products and  
5 vapor products; and amends provisions relating to the tobacco  
6 compliance employee training program developed by the alcoholic  
7 beverages division of the department of commerce to address,  
8 in addition to cigarettes and tobacco products, tobacco,  
9 alternative nicotine products, and vapor products.

10 The bill provides that it is unlawful for a person other  
11 than a retailer who holds a valid retail permit to sell  
12 tobacco, tobacco products, alternative nicotine products,  
13 vapor products, or cigarettes at retail. The bill redefines  
14 "retailer" to include those who sell, in addition to cigarettes  
15 or tobacco products, tobacco, alternative nicotine products,  
16 or vapor products. The bill makes applicable to tobacco,  
17 alternative nicotine products, and vapor products, in addition  
18 to tobacco products and cigarettes, the prohibition against a  
19 retailer selling or offering for sale these products through  
20 the use of a self-service display. The bill includes tobacco,  
21 alternative nicotine products, and vapor products in the  
22 prohibition against giving away samples of these products to  
23 any person under 18 years of age, or within 500 hundred feet  
24 of any playground, school, high school, or other facility when  
25 such facility is being used primarily by persons under age 18  
26 for recreational, educational, or other purposes.

27 The bill amends the headnote of the scheduled violations  
28 provision relating to smoking to include violations relating  
29 to smoking, tobacco, tobacco products, alternative nicotine  
30 products, vapor products, and cigarettes.

31 The bill directs the Code editor to modify the title  
32 of Code chapter 453A to read "Cigarette and Tobacco Taxes  
33 and Regulation of Alternative Nicotine Products and Vapor  
34 Products".

35 The bill takes effect upon enactment.